

## Message Text

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ORIGIN EUR-12

INFO OCT-01 ISO-00 DODE-00 CIAE-00 PM-05 INR-10 L-03  
ACDA-12 NSAE-00 PA-01 SS-15 SP-02 TRSE-00 NSCE-00  
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DRAFTED BY OASD/ISA:JTYLER

APPROVED BY EUR/RPM:CTHOMAS

OASD(ISA):GEN. BOWMAN

J-5:COL. JOHNSON(INFO)

OASD(PA&E):MTULKOFF

OASD:RKOMER

EUR/RPM:GROBERTS

EUR/RPM:JAFROEBE

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FM SECSTATE WASHDC

TO USMISSION USNATO IMMEDIATE

INFO USNMR SHAPE

USCINCEUR VAIHINGEN GE PRIORITY

USLO SACLANT PRIORITY

CINCLANT PRIORITY

USDELMC PRIORITY

C O N F I D E N T I A L STATE 227287

E.O. 11652: GDS

TAGS: NATO

SUBJECT:NATO LTDP: DECEMBER 1978 REPORT

REFS: (A) USNATO 7727, DTG 190928Z AUG 78; (B) USNATO 7913,  
DTG 281638Z AUG 78; (C) USNATO 8013, DTG 311532Z AUG 78;  
(D) AC/281(LTP)D(78)1

1. WE AGREE WITH MISSION RECOMMENDATIONS (PARA 2, REF A)

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ON AUTUMN TIMETABLE FOR ASSEMBLY OF THIS DECEMBER'S REPOR;  
ON LTDP. WE ALSO AGREE WITH DSYG PETRIGNANI (PARA 6, REF C)  
THAT EWG SHOULD MEET YET THIS MONTH, AFTER NAC/DPC MEETING  
ON LUNS' ORGANIZATION RECOMMENDATIONS, SO THAT EWG CAN  
DISCUSS THE HANDLING OF THE DECEMBER REPORT AND HOW TO  
SECURE THE INPUT REPORTS AS WELL AS THE NATIONAL REPLIES  
TO THE LTDP SPECIAL QUESTIONNAIRE. AS INDICATED REF B,

AN EWG MEETING IN LATE SEPTEMBER WOULD ALSO FACILITATE THE PRESENCE OF PETRIGNANI AND MUMFORD.

2. WHILE WE AGREE ON THE NEED FOR AN INTERMEDIARY TO HELP PREPARE THE INPUT REPORTS IN THE ABSENCE OF THE FORMAL DESIGNATION OF PROGRAM MONITORS (PARA 5, REF A), WE WOULD TAKE A SOMEWHAT DIFFERENT APPROACH ON HOW TO CONSTITUTE THE INTERMEDIARY. AS AN ALTERNATIVE TO USE OF THE

EDITORIAL BOARD FOR PRODUCTION OF INPUT REPORTS FOR THE 1978 DECEMBER REPORT, WE SUGGEST THAT EWG CHAIRMAN PETRIGNANI ARRANGE FOR INPUT REPORTS COVERING ACTION OF AGENCIES INDICATED IN REF D. (IN CASE OF MULTIPLE ACTION AGENCIES, SIMPLEST SOLUTION MIGHT BE TO ASK ALL FOR AN INPUT REPORT. HOWEVER, IF PRACTICABLE, IT WOULD BE PREFERABLE TO DESIGNATE A "LEAD" AGENCY TO REPORT ON OVER-ALL STATUS.) THESE INPUT REPORTS COULD BE EITHER COMMITTEE REPORTS, CHAIRMAN'S REPORTS OR REPORT BY SENIOR OFFICIALS AS APPROPRIATE TO PROTOCOL, TIMING AND CLEARANCE DIFFICULTIES. THE REPORTS WOULD INDICATE ACTION ACCOMPLISHED AND EXPECTED NATURE AND TIMING OF FUTURE AGENCY/COMMITTEE STEPS. THESE REPORTS WOULD COMPLEMENT THOSE BEING SUBMITTED BY NATIONS IN RESPONSE TO THE SPECIAL QUESTIONNAIRE. FYI: WE HAVE NO OBJECTION TO EDITORIAL BOARD'S OPERATING BEHIND THE SCENES, WHEN REQUESTED BY PETRIGNANI, TO ASSIST HIM IN THE PREPARATION OF REPORTS. CONFIDENTIAL

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HOWEVER, WE DO NOT REPEAT NOT WANT TO SEE THE EDITORIAL BOARD BECOME A SUBSTITUTE FOR THE EWG ITSELF.

3. ON CONTENT OF INPUT REPORTS, WE AGREE WITH MISSION (PARA 7, REF C) THAT THEY SHOULD SHOW AT LEAST:

A. FOR CATEGORY A MEASURES (READY FOR IMPLEMENTATION), THE CURRENT STATUS AND PLANS WITH MILESTONES FOR FUTURE ACTION.

B. FOR CATEGORY B MEASURES (REQUIRING ELABORATION OR REFINEMENT), THE DETAILS OF ANY AGREEMENT REACHED, OR IF ELABORATION OR REFINEMENT IS STILL UNDER WAY, DATE OF EXPECTED COMPLETION.

C. FOR CATEGORY C MEASURES (REQUIRING STUDY), INPUT REPORTS SHOULD FURNISH AN OUTLINE OF STUDY PLAN WHERE AVAILABLE AND DATE OF EXPECTED COMPLETION OF STUDY.

4. WE BELIEVE PROGRAM MANAGEMENT -- AND SPECIFICALLY CLEARER DEFINITION OF PROGRAM OBJECTIVES AND RELATED PROGRAM MEASURES -- DESERVES CLOSER ATTENTION. WE

RECOGNIZE THAT THE CURRENTLY VAGUE DESCRIPTION OF MANY MEASURES WAS NECESSARY IN ORDER TO GET INITIAL POLITICAL APPROVAL. IN THEORY, PROGRAM MEASURES LACKING PRECISION WERE PLACED IN CATEGORY B, THAT OF REQUIRING FURTHER REFINEMENT OR ELABORATION, AND ASSIGNED TO AN APPROPRIATE ACTION AGENCY. OTHER PROPOSED FIELDS OF ACTION ON WHICH AGREEMENT WAS LACKING WERE PLACED IN CATEGORY C, FOR STUDY (OR REVISION TO SEEK AGREEMENT). THE INPUT REPORTS

DESCRIBED ABOVE SHOULD PERMIT A DETERMINATION BY THE EWG AS TO WHETHER PROGRAM DEFINITION IS BEING ADEQUATELY ADDRESSED BY THE RESPONSIBLE AGENCIES. WITHOUT VIGOROUS FOLLOW-THROUGH AND MANAGEMENT, IMPETUS GAINED AT SUMMIT WILL DISAPPEAR.

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5. ON CONTENT OF FALL LTDP REPORT TO MINISTERS, WE VISUALIZE FIVE SECTIONS:

A. INTRODUCTION RECALLING MINISTERIAL AND SUMMIT DECISIONS AND DIRECTIVES.

B. COVERAGE OF IMPLEMENTATION ARRANGEMENTS AS PER AC/281(LTP)D(78)1 TO INCLUDE DEFINITION OF CATEGORIES A, B, AND C AND FACT OF ASSIGNMENT OF ACTION AGENCIES IN EACH CASE.

C. COVERAGE OF ORGANIZATIONAL MATTERS, PER PO/78/81 AND ANY AVAILABLE INFORMATION FROM MC.

D. GENERAL COMMENTS ON STATUS OF TEN PROGRAMS, WITH REFERENCE TO INDIVIDUAL MEASURES ONLY WHERE NECESSARY TO BRING PARTICULAR POINTS TO MINISTERIAL ATTENTION, DRAWING ON COUNTRY REPLIES TO SPECIAL QUESTIONNAIRE AND ON INPUT REPORTS. ANNEXES COULD GIVE MORE DETAILED INFORMATION ON PROGRAMS, FOR INFORMATION OF NATIONAL STAFFS.

E. REFERENCE TO INTENDED SUBSTANCE OF SPRING 1979 REPORT, WHICH SHOULD FURTHER FLESH OUT PROGRAM DEFINITION AND INDICATE FINAL ORGANIZATIONAL AND STAFFING ARRANGEMENTS AS APPROPRIATE.

6. FYI: WE WILL BE EXPLORING WITH US MISSION AND USDEL MC REPS ON 13, 14, AND 15 SEPTEMBER ADDITIONAL ACTIONS THAT MAY BE NEEDED TO INSURE PROGRAMMATIC FOLLOW-THROUGH. END FYI.

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